

## PRAIRIE ISLAND INDIAN COMMUNITY LEGAL DEPARTMENT

January 31, 2007

Philip N. Hogen, Chairman Cloyce V. Choney, Commissioner National Indian Gaming Commission 1441 L Street, NW, Suite 9100 Washington, DC 20005 Via Facsimile and U.S. Mail (202) 632-7066

Re: Comments on Class II Technical Standards

Dear Chairman Hogen and Commissioner Choney:

We write on behalf of the Prairie Island Indian Community to comment on the NIGC's proposed rules for Class II Technical Standards.

We incorporate by reference our comments dated December 15, 2006 on the NIGC's proposed regulations for Class II Definitions and Gaming Standards.

We do not believe that the NIGC has established a need to change the existing regulations for Class II gaming. In addition, our Tribe remains concerned with the manner in which the NIGC has developed these proposed regulations. The current rulemaking process lacked meaningful consultation with Indian Tribes. Notwithstanding the fact that the NIGC assembled a tribal advisory committee (TAC) to participate in the process, the committee was not invited to participate in drafting the proposed regulations and little, if any, of the TAC's input has been incorporated into the NIGC's proposed rules. The NIGC has failed to comply with its own consultation policy and failed to engage in meaningful government-to-government negotiations with tribes. The NIGC's failure to consult meaningfully with tribes resulted in proposed Class II technical standards that many tribal and industry representatives criticized as illogical and unworkable, and so prohibitively expensive that they would threaten the commercial viability of Class II gaming.

Despite our concerns about the NIGC's development of these regulations and disregard of the TAC, we are pleased that the NIGC did finally agree to meet with the TAC last week to receive the TAC's proposed alternative Class II technical standards. We hope

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that the NIGC will give due consideration to the alternative Class II Technical Standards submitted by the TAC, and that all tribes will have a meaningful opportunity to review and comment on the TAC's proposed alternative Class II technical standards. We respectfully submit that the TAC's Working Group's collaboration of tribal, technical, industry and legal specialists is the appropriate model for considering potential future regulatory amendments before the proposed amendments are circulated to tribes, and before the proposed regulations are formally published for consideration and comments.

As we previously commented, the proposed regulations arbitrarily redefine established regulatory terms and limit what Congress clearly intended to permit. Under IGRA, Congress clearly permits the use of electronic equipment, or "technologic aids", in the play of Class II games. Legislative history shows that Congress was alert to the fact that technology would continue to advance, and that Class II gaming likewise should be allowed to evolve and grow through technological advancement. As noted in the Senate report: "The Committee intends that tribes be given the opportunity to take advantage of modern methods of conducting Class II games and the language regarding technology is designed to provide maximum flexibility."

The NIGC should honor both the spirit and the language of IGRA, the Tribes' hardfought federal court victories, and the NIGC's own regulatory framework. We urge the NIGC to give these comments serious consideration and to refrain from placing unwarranted restrictions on Class II gaming. We further urge the NIGC to give due consideration to the alternative Class II Technical Standards submitted by the TAC's Working Group, and that all tribes be given a meaningful opportunity to review and comment on them as well.

Sincerely,

Audrey Bennett

Tribal Council President

Johnny Johnson Tribal Council Secretary

Tribal Council Vice Presider

Alan Childs II Tribal Council Treasurer

Victoria Winfrey

Ronald Johnson

Tribal Council Assistant Secretary/Treasurer